# Status of Compliance with the Supreme Court's Directives on Police Reform in Prakash Singh and Ors. v. Union of India and Ors.

Part II: States with Executive Orders

as on September 2020

Compiled by Commonwealth Human Rights Initiative

COMMONWEALTH HUMAN RIGHTS INITIATIVE

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## COMMONWEALTH HUMAN RIGHTS INITIATIVE

## **Compliance parameters**

This chart reviews the compliance of state and the central governments with the Supreme Court's directives on police reform of 2006. States have either enacted government orders or passed new Police Acts. This chart examines **Government Orders and/or Notifications** issued by states (largely for states which have not passed Police Acts post 2006). **The chart assesses compliance against select parameters of each directive that is crucial for their effective implementation**.

Please note that the state of compliance keeps changing. The needed policy/legal documents are often not available in the public domain and can be difficult to access. CHRI endeavours to update the information on compliance towards maximum accuracy to the extent possible.

Parameters for each directive are as follows:

#### **Directive 1: State Security Commission**

- 1. Provides for the establishment of the State Security Commission
- 2. Includes the Leader of the Opposition
- 3. Includes independent members and provides for an independent panel for their selection
- 4. Recommendations are made binding on the state/central governments
- 5. Requires submission of an Annual Report

## Directive 2: Tenure and Selection of the Director General of Police (DGP)

- 1. Specifies shortlisting by the Union Public Service Commission
- 2. Provides minimum tenure of two years irrespective of superannuation
- 3. Specifies grounds for premature removal that are clear and limited to the four conditions laid down by the Court

## **Directive 3: Tenure of Other Officers**

- 1. Provides minimum tenure of two years for other officers including the Inspector General of Police (in charge of a zone), the Deputy Inspector General (in charge of a range), Superintendent of Police (in charge of a district) and the Station House Officer (in charge of a police station)
- 2. Specifies grounds for premature removal that is clear and limited to the conditions laid down by the Court

#### Directive 4: Separation of Investigation and Law and Order

1. Provides for complete separation of police investigation from law and order while providing for coordination between the wings

#### **Directive 5: Police Establishment Board (PEB)**

- 1. Composition of the PEB is restricted to the DGP and four senior police officers
- 2. Mandate of the PEB is as per the Court's scheme:
  - a. Power to decide transfer and postings for DSP rank and below
  - b. Recommend transfer and postings for SP rank and above
- 3. Authorized to function as an appeal forum
- 4. Authorized to review the general functioning of the police

#### **Directive 6: Police Complaints Authorities**

- 1. Provides for the establishment of a State Police Complaint Authority
- 2. Provides for the establishment of District Police Complaints Authorities
- 3. Provides for a retired High Court judge as chairperson of the SPCA and retired District Court judge as chairperson of the DPCAs
- 4. Provides for independent members and specifies their selection through an independent panel
- 5. Recommendations are made binding on the government

State Security Commission (Directive 1) ANDHRA PRADES	Selection & Tenure of DGP (Directive 2) H	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
<ol> <li>Establishment of State Security Commission:</li> <li>Re-Constituted by G.O.Ms.No.189 dated 08.08.2013.</li> <li>Composition includes Home Minister as Chair, with Leader of Opposition, Chief Secretary, five independent persons and DGP as members.</li> <li>Inclusion of Leader of Opposition: Leader of Opposition included.</li> <li>Inclusion of independent members and</li> </ol>	For undivided Andhra Pradesh, no order issued. State government in 2012 had asked GOI to issue clarifications / amendments to All- India Service (Death- cum-Retirement Benefits) Rules 1958. Post bifurcation, State Assembly of Andhra Pradesh passed Police (Reforms) Act 2014. This legislates only on appointment and term of the DGP. 1) <u>Shortlisting by</u> <u>the Union Public</u> <u>Service</u> <u>Commission:</u> Shortlisting by UPSC from	<ol> <li>Minimum Tenure: Yes, G.O.Ms.No.61 issued on 07.02.07 granting fixed tenure of two years.</li> <li>Grounds for removal: As per Court's directive</li> </ol>	1) <b>Provision for in</b> : No new order post bifurcation issued. State Government took the stand in its affidavits dated 29.12.06 and 07.04.07 that investigation of property crime was already being done by separate units in all major cities in the State, and Government "is committed to take expeditious steps" to implement the direction in full, in a phased manner, as it involves augmentation of manpower and huge financial implications.	<ul> <li>Board constituted vide G.O.Ms. No 62 dated 07.02.07</li> <li>1) Composition: Director General of Police and four other Senior Officers in the rank of Addl. DGP</li> <li>2) Mandate: <ul> <li>a. DySP and below: Can decide all transfer, postings, promotions and other service matters of officers of and below the rank of DySP. There is no mention</li> </ul> </li> </ul>	<ul> <li>State and district level PCAs have been constituted vide Government Order Ms.No.191 dated 08.08.2013.</li> <li>1) Established PCA at State Level: Yes</li> <li>2) Established PCA at District Level: Yes</li> <li>3) Chairpersons : State level PCA to be chaired by retd. HC/SC Judge</li> <li>4) Independent Members: State and</li> </ul>	The government drafted a Police Act Amendment Bill in about 2008, but this was never tabled. Post bifurcation, Andhra Pradesh passed the Police (Reforms) Act 2014 (with effect from July 2014), which legislates only on appointment , term and grounds of

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State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
<ul> <li>independent selection panel: Five independent members. No independent selection panel.</li> <li>Binding Recommendations: The recommendations of the Commission will be binding.</li> <li>Annual Report: No mention of duty to draft an annual report to be tabled before the state legislature.</li> <li>There is no retired judge as a member on the SSC, as mandated.</li> <li>On 30 December 2019, the High Court of Andhra Pradesh and Telangana directed the two states to set up State Security Commission within four</li> </ul>	<ul> <li>among the three senior most officers</li> <li>2) <u>Tenure</u>: Two year tenure irrespective of superannuation</li> <li>3) <u>Grounds for removal</u>: Includes the provision of 'on other administrative grounds to be recorded in writing' for the premature removal of DGP. No mention of requirement to consult the SSC to remove the DGP prematurely. This leaves room for dismissal on arbitrary grounds.</li> </ul>			<ul> <li>that these are to be followed.</li> <li>b. SP and above: The PEB can recommend for SP and above, government to give due weight and normally accept</li> <li>3) Appeal Forum No mention of PEB functioning as a forum of appeal on representations from officers regarding their promotion/trans fer etc. or their being subjected to illegal orders.</li> <li>4) No mention of power to review the functioning of police.</li> </ul>	<ul> <li>district level Authorities to be assisted by 3 independent members each.</li> <li>Composition, selection process and powers in conformity with Court directive.</li> <li>Binding Recommenda tions: Recommenda tions are binding.</li> <li>Independent Investigators: Yes, PCAs can take independent investigators (retired investigators from CID,</li> </ul>	dismissal of the DGP.

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weeks.					vigilance) on a temporary or regular basis. On 30 December 2019, the High Court of Andhra Pradesh and Telangana directed the two states to set up State and District Police Complaints Authorities within four weeks.	
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<ol> <li>Establishment of <u>State Security</u> <u>Commission</u>: Constituted vide Notification No. HMB(A)-23/6, dated Itanagar, dated 27.02.07.</li> <li>Inclusion of Leader</li> </ol>	Notification no. HMB (A)-23/06 (Pt-I) dated 18.12.06 issued. 1. <u>Shortlisting by</u> <u>the UPSC:</u> The state government is to appoint the DGP from three senior-most	Notification no. HMB (A)-23/06 (Pt- II) dated 18.12.06 issued. It is fully compliant with the directive. <i>The notification</i> <i>states, "In the case of</i>	Notification dated 27.02.07 issued separating investigation from law and duty functions, starting in 9 police stations first: Itanagar, Naharlagun, Ziro,	<ul> <li>Notification No.</li> <li>HMB (A)-23/06(Pt.</li> <li>IV) dated 14.12.06.</li> <li>1) <u>Composition:</u> Chaired by the state DGP with four senior officers as</li> </ul>	Notification No. HMB(A)-23/6, dated Itanagar, dated 27.02.07. 1) <u>Established</u> <u>PCA at State</u> <u>Level</u> : Only a state level PCA set up,	A Police Bill was drafted (date not known), but not tabled in the legislature to date.

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
of Opposition:         Leader of         Opposition         included.         3)       Inclusion of         independent         members and         independent         selection panel: 5         independent         members, but no         independent	officersempaneled forpromotion by theUPSC on the basisof length ofservice, very goodrecord and rangeof experience forheading thepolice.As Arunachal Pradeshfalls in the AGMUT	IPS officers, the Ministry of Home Affairs, Government of India being the cadre controlling authority of the Joint AGMU Cadre of IPS is to ensure that the IPS officers whose services are placed at the disposal of the State Government are not	Aalo, Pasighat, Khonsa, Bomdila, Namsai, and Tezu. This supersedes a 2006 notification that provided for separation in 17 police stations.	members 2) <u>Mandate</u> a. Decide for DySP and below: The PEB is to decide all postings and transfers for DySP rank and below. State government can interfere only in "exceptional	<ul> <li>to look into complaints against officers of all ranks.</li> <li>2) <u>Established</u> <u>PCA at</u> <u>District</u> <u>Level</u>: No district level PCAs set up.</li> <li>3) <u>Chairpersons</u></li> </ul>	
<ul> <li>selection panel.</li> <li>4) <u>Binding</u> <u>Recommendations</u>: No mention that Commission's recommendations are binding.</li> <li>5) <u>Annual Report</u>: SSC required to prepare an annual</li> </ul>	cadre of the IPS, the MHA is the cadre controlling authority. In line with this, the 2006 notification clarifies that after the UPSC shortlists candidates for DG, the MHA is to make this shortlist available to	disturbed/transferred out before completion of the prescribed minimum tenure of two years".		<ul> <li>cases" and must record reasons.</li> <li>b. Recommend for SP and above: The PEB can recommend for SP and above, government to give due weight and normally</li> </ul>	<ul> <li>: PCA to be headed by a retired SC/HC judge chosen from a panel of names proposed by the Chief Justice.</li> <li>4) Independent</li> </ul>	
report An earlier notification issued in 2006 was fully compliant with the	<ul> <li>the state government</li> <li>to select the DGP.</li> <li>2. <u>Tenure:</u> The DGP has two years</li> </ul>			accept. 3) <u>Appeal Forum</u> : PEB to act as an appeal forum for	Members: Three to five members to be selected by a panel	

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
Sorabjee model, but this was superceded by the 2007 notification.	tenure irrespective of superannuation. 3. <u>Grounds for</u> <u>removal</u> : DGP may be removed by the state government in consultation with the SSC following action taken against the DGP under the All India Service (Discipline and Appeal) Rules, or conviction in a court of law for a criminal offence or corruption, or otherwise incapacitated from discharging duties.			<ul> <li>SP and above for any grievances related to posting/transfer orders or for illegal orders</li> <li>4) PEB to also review the functioning of the police.</li> </ul>	<ul> <li>constituted by the State Public Service Commission.</li> <li><u>Binding</u> <u>Recommenda</u> <u>tions</u>: Yes, recommendat ions are binding</li> <li><u>Independent</u> <u>Investigator</u>: PCA may use retired investigators</li> <li>Notification lays down that the Under Secretary of the State Vigilance Department shall serve as Secretary of the state PCA and "look after the day-to-day correspondence and records of the Authority". This</li> </ul>	

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GOA					independence.	
In a July 2013 affidavitto Court, the state govt.has taken the stand thatthis direction "affectsthe Constitutionaldistribution of powers".The affidavitnevertheless goes on tosay that in matters ofinvestigation policeshould be "fullyinsulated from anypolitical interference".1)Establishment of State Security Commission: Constituted vide Order No. 2/51/2006-HD(G) dated 03.04.07.2)Inclusion of Leader of Opposition: Yes, the LoP is a	No order issued. The State Government's stand in affidavits filed in Court is that selection of DGP is done by MHA, and the State has no control over the selection as also over the tenure of the officer. MHA will be requested to ensure two years' tenure "unless the State itself has a strong reservation" about continuance of a particular incumbent. No mention of requirement to consult the SSC to remove the DGP prematurely.	No order issued. According to the State Government, like the DGP, the IGP and DIG are also selected by MHA. MHA will be requested to take appropriate measures to ensure that officers selected for the post of DGP, IGP, DIG and also IPS officers posted to Govt. of Goa, are given minimum tenure of two years. As far as SP and SHO are concerned, Goa being a small State with only two districts,	State government stated in affidavit to Court that there is no town with 10 lakh or more population in Goa. The State will commence with the process of separation initially in the towns/urban areas. Seven police stations have been identified for separation with respect to ten types of heinous crimes.	Constituted vide Order dated 15.02.07. Goa Police has posted a "draft Transfer Policy for Goa Police" for state cadre officers on its website, for feedback at present (accessed on 28 August 2014). The PEB is referenced in the draft policy. 1. <u>Composition:</u> Chaired by the DGP and consists of 4 other senior police officers as members 2. <u>Mandate</u> a. DySP and	<ul> <li>Constituted State- level Authority only in Order No. 2/51/2006-HD(G) dated 03.04.07.</li> <li>1) Established PCA at State Level: Yes, only at state level</li> <li>2) Established PCA at District Level: Being a small state, no district PCAs set up.</li> <li>3) Chairperson: To be chaired by a retired Bombay High Court judge</li> </ul>	Goa Police Bill 2008 introduced in state legislature, and referred to a Select Committee for review. This Bill lapsed in 2012. The state government reportedly drafted a revised Police Bill to be tabled in the last Assembly session of 2014. This did not

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<ul> <li>member.</li> <li>3) <u>Inclusion of</u> <u>independent</u> <u>members and</u> <u>independent</u> <u>selection panel</u>: No independent members or selection panel.</li> <li>4) <u>Binding</u> <u>Recommendations</u>: Not stated that recommendations will be binding.</li> <li>5) <u>Annual Report:</u> No mention of duty to draft annual report</li> <li>The SSC adopted does not conform to any of the suggested models.</li> </ul>		administrative exigencies may not permit officers posted as SPs in- charge of districts and SHOs to have fixed tenure. However, the State Government is examining the issue for considering ways and means to generally assure the officers of the tenure "subject to the prerogative of the State". The draft Transfer Policy, if approved and made operative, will apply to SHOs. Also, on 18 August 2014, the Goa Transfer and Postings of Officers Bill was introduced in the state		<ul> <li>below: Does <u>not</u></li> <li>specify that the</li> <li>State</li> <li>Government</li> <li>would interfere</li> <li>with the</li> <li>decisions of the</li> <li>Board <i>only</i> in</li> <li>exceptional cases</li> <li>and after</li> <li>recording its</li> <li>reasons for</li> <li>doing so.</li> <li>b. SP and above:</li> <li>Does not specify</li> <li>that the</li> <li>recommendation</li> <li>s of the Board</li> <li>regarding the</li> <li>postings and</li> <li>transfers of</li> <li>officers of and</li> <li>above the rank</li> <li>of SP shall be</li> <li>given due</li> <li>weightage by</li> <li>the State</li> <li>Government and</li> </ul>	<ul> <li>appointed by the state government.</li> <li>Independent Members:         <ul> <li>Three</li> <li>members</li> <li>provided, no</li> <li>independent selection</li> <li>panel</li> </ul> </li> <li>Binding Recommenda tions: No mention.</li> <li>Independent sitors: The PCA can utilize retired investigators</li> <li>On 23 July 2014, the Home</li> <li>Department of the Goa Government of the issued Office Memorandum</li> </ul>	happen. No further information since.

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		Assembly, this sets up a "Goa Services Board" which can recommend transfer and posting of officers of different government departments, including the Goa Police Service.		<ul> <li>normally accepted.</li> <li><b>3.</b> <u>Appeal Forum</u> Provides for functioning as an appeal of forum in line with the directives of the court.</li> <li><b>4.</b> No mention of power to review the functioning of police.</li> <li>On 24 September 2014, Goa notified the Goa Transfer and Postings of Officers Act, 2014. This sets up a "Goa Services Board" which can recommend transfer and posting of officers of different government departments, including the Goa</li> </ul>	<ul> <li>No. 2/51/2006- HD(G), laying down four "clarifications" (reproduced verbatim below) with respect to the state PCA's powers:</li> <li>The State Level Police Complaints Authority shall take cognizance of complaints against the Police officials i.e. of and up to the rank of SP and above.</li> <li>The SPCA shall recommend action against the Police Officer, if</li> </ul>	

Police Service. This clashes with the PEB. Government and the State Government shall implement the recommendat ion. • The SPCA shall not take any suo moto cognizance, unless a formal complaint is registered with the authority. • No complaint	State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
shall be enquired into, in which departmental / magisterial /					Police Service. This	<ul> <li>found guilty, to the State</li> <li>Government</li> <li>and the State</li> <li>Government</li> <li>shall</li> <li>implement</li> <li>the</li> <li>recommendat</li> <li>ion.</li> <li>The SPCA</li> <li>shall not take</li> <li>any suo moto</li> <li>cognizance,</li> <li>unless a</li> <li>formal</li> <li>complaint is</li> <li>registered</li> <li>with the</li> <li>authority.</li> <li>No complaint</li> <li>shall be</li> <li>enquired into,</li> <li>in which</li> <li>departmental</li> </ul>	

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
					already started or initiated in the matter. To note: CHRI has concerns with the clarifications issued in the 2014 Office Memorandum, many of which would clip key aspects of the SPCA's jurisdiction and powers. No information on whether this remains in force.	
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1) Establishment of State Security Commission: Created in Notification no. 4332 dated 31.12.06.	<u>No order issued to</u> <u>date</u> Affidavit filed in January 2007 is silent on the selection	1) <u>Minimum</u> <u>Tenure</u> : Order issued, vide notification dated 27.02.07 providing for	1) <b>Provision for in</b> : Vide Resolution No. 4333 dated 31.12.06. Separate cadres for investigation and law and order wing constituted for the	Police Establishment Board constituted vide Notification No. 513 dated	1) <u>Established</u> <u>PCA at State</u> <u>Level</u> : Vide Resolution No. 1113 dated 03.04.07	Police Bill reportedly being drafted, no information available.

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<ol> <li>Inclusion of Leader of Opposition: LoP included.</li> <li>Inclusion of independent members and independent selection panel: Five non-political members included, no independent selection panel</li> <li>Binding <u>Recommendations</u>: No mention that recommendations are binding.</li> <li><u>Annual Report</u>: No mention of annual report</li> </ol>	criteria other than the basis of seniority. Further, affidavit states that the empanelment to the post to the DGP should be made by the SSC instead of the UPSC, but no mention of this function in the notification setting up the SSC. State government also expresses its concern regarding the two- year tenure and limited removal grounds for the DGP. In December 2012 affidavit, regarding this directive, government states it is awaiting "guidelines" from the UPSC.	<ul> <li>minimum two-year tenure for field-level officers – yet the language used is two year tenure is "generally" granted. This dilutes the provision.</li> <li>2) Grounds for removal: As per the directive</li> </ul>	urban areas of Ranchi, Jamshedpur, Bokaro and Dhanbad. No further details provided.	<ul> <li>19.02.07.</li> <li>1) Composition: Chaired by the DGP and four other senior police officers.</li> <li>2) Mandate <ul> <li>a. DySP and below: Power given to decide transfer and posting for DySP rank and below.</li> </ul> </li> <li>b. SP and above: Power given to recommend transfer and posting for SP and above.</li> <li>3) Appeal Forum No power to dispose representations from police officers who have been</li> </ul>	<ul> <li>2) Established PCA at District Level: Vide Resolution No. 1169 dated 05.04.07</li> <li>3) Chairperson: An independent member is made Chairperson both of the state and district Authority instead of retired High Court Judge in the case of</li> </ul>	

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				<ul> <li>subject to illegal and irregular orders; and no power to dispose representations in relation to grievances related to promotions.</li> <li>No mention of power to review the functioning of police.</li> </ul>	<ul> <li>the State PCA and retired District Judge in the case of the District PCA.</li> <li>Independent Members:</li> <li>Both Authorities include a serving police officer, of the rank of Additional DGP as Member- Secretary in State PCA, and Additional Superintende nt of Police in the case of District PCA.</li> <li>No mention of a selection</li> </ul>	

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					<ul> <li>panel for selecting independent members.</li> <li>5) <u>Binding</u> <u>Recommenda</u> <u>tions</u>: No mention</li> <li>6) <u>Independent</u> <u>Investigators</u>: No mention</li> </ul>	
MADHYA PRADES	H	1	I	I	I	<u> </u>
<ol> <li>Establishment of <u>State Security</u> <u>Commission</u>: Created in Notification no. Home Department Order No. F.1- 7/2010/B-2 on December 2011.</li> <li>Inclusion of Leader <u>of Opposition</u>: LoP included.</li> </ol>	<ul> <li>Order No. F.1- 73/1998/B-2/Two dated 14.02.07</li> <li>1) Shortlisting by the Union Public Service Commission: No shortlisting by the UPSC</li> <li>2) Tenure: Two year tenure provided</li> </ul>	Order No. F.1- 73/1998/B-2/Two dated 14.02.07 1) <u>Minimum</u> <u>Tenure</u> : Two year tenure provided for all ranks stipulated by Court. 2) <u>Grounds for</u> <u>removal</u> :	State Govt. has, by an Order dated 27.08.2012, approved appointment of 400 additional police officers in four metropolitan areas / districts of Bhopal, Indore, Gwalior and Jabalpur. It stipulates that additional staff will be used both for investigation and law &	Created vide Order No. F.1-73/1998/B- 2/Two dated 14.2.07 1) <u>Composition:</u> Chaired by DGP, with four senior officers as members 2) <u>Mandate</u> a. DySP and below: Given the	<ol> <li>Established <u>PCA at State</u> <u>Level</u>: No state level PCA constituted</li> <li>Established <u>PCA at</u> <u>District</u> <u>Level</u>: District PCAs established</li> </ol>	In a March 2008 affidavit submitted to Court, the state government sought four months to "finalise" the draft Madhya Pradesh

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
<ul> <li><b>3.</b> Inclusion of independent members and independent selection panel: Five non-political members included, no independent selection panel.</li> <li><b>4.</b> Binding Recommendations: No mention that recommendations are binding.</li> <li><b>5.</b> Annual Report: Only stipulates that a report is "to be prepared" which does not meet the directive's requisites. Notably, requires the report to be made easily accessible to the public.</li> </ul>	3) Grounds for premature removal: Can be done only in consultation with SSC (once it is established). Grounds are objective.	Officers can be prematurely removed 'becoming otherwise 'incapable' of discharging official responsibilities' , instead of 'becoming incapacitated' as per the directive.	order. Separate staff for investigation not provided for. This amounts to non- compliance. CHRI notes this order is not mentioned in the state's affidavits to the Court.	<ul> <li>power to "take decisions" on postings and transfers for DySP and below. State government can intervene in "exceptional cases", no requirement to record reasons.</li> <li>Regarding promotions, Board empowered to take decisions for officers up to the rank of Inspectors only.</li> <li>b. SP and above:): Board's recommendation s on transfer / postings of SPs and above are to be given</li> </ul>	<ul> <li>vide Order No. F 1- 7/2010/B-2 dated 30.08.2010 (PCAs not operational in all districts as of March 2018.</li> <li>Chairpersons : District level PCA is headed by "Minister i/c District", not retired District and Sessions Judge (non- compliant).</li> <li>Independent Members: No independent members</li> <li>Binding recommendat</li> </ul>	Police Bill, 2007

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
				<ul> <li>'reasonable weightage' by the State Government, not stated that these will be 'normally accepted'.</li> <li><b>Appeal Forum</b>: Not compliant, representations from police officers against transfer/ posting/promoti ons, and against being subjected to any illegal or irregular orders, are to be merely forwarded by the Board to the State Government.</li> <li>No mention of power to review the functioning of police.</li> </ul>	<ul> <li><u>ions</u>: Not binding, only to be referred to authorized commissions/ police</li> <li><u>Independent</u> <u>investigators</u>: No mention of independent investigators</li> </ul>	

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
MANIPUR         1)       Establishment of State Security Commission: Constituted vide Order No. 2/8(32/2006-H dated 31.03.07.         2)       Inclusion of Leader of Opposition: LoP included         3)       Inclusion of independent members and independent selection panel: Five independent members included, no independent	Order No. 18/39/2006- POL/DP dated 28.12.06 issued. 1) Shortlisting by the Union Public Service Commission: Yes, in compliance 2) Tenure: Minimum two-year tenure notified, but subject to superannuation 3) Grounds for dismissal: As per the Court's directive,	Order No. No.2/8(32)/2006-H dated 28.12.06 issued. 1) <u>Minimum</u> <u>Tenure:</u> Minimum two- year tenure provided 2) <u>Grounds for</u> <u>removal</u> : As per the Court's directive	(Directive 4) 1) Provision for in: Not applicable as no town or urban area has a population of 10 lakhs or more, including Imphal city [as per state affidavit dated 30/11/2012]	Directive 5) Constituted vide Order No. 2/8(32)/2006 dated 28.12.06. 1) Composition: Chaired by the Director General of Police and comprising four senior officers 2) Mandate a. DySP and below: The Board is authorized to decide only transfers / postings of	(Directive 6)          (Directive 6) <th>In November 2012 affidavit, state government reported the formation of a Committee to draft a new Police Act. No further information.</th>	In November 2012 affidavit, state government reported the formation of a Committee to draft a new Police Act. No further information.
<ul> <li>selection panel.</li> <li>4) <u>Binding</u> <u>Recommendations</u>: No mention</li> <li>5) <u>Annual Report</u>: No</li> </ul>	requirement to consult SSC included.			DySPs, and below. For promotions and other service matters, it will only make	<ul> <li>4) <u>Independent</u> <u>Members</u>: At state level,</li> </ul>	

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
				<ul> <li>s.</li> <li>b. SP and above: Board to recommend, but the Order does <u>not</u> specify that the Government will give due weight to those recommendation s and shall normally accept them.</li> <li>3) <u>Appeal Forum</u>: Not empowered to function as an appeal forum</li> <li>4) No mention of power to review the functioning of police.</li> </ul>	<ul> <li>members all retired bureaucrats, no civil society member. More diverse at district levels.</li> <li>5) Binding Recommenda tions: Not binding</li> <li>6) Independent Investigators: No mention</li> </ul>	

State Security Commission (Directive 1) NAGALAND	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
<ol> <li>Establishment of State Security Commission: Constituted vide Notification No. POL-9/SF/20/2000 dated 30.03.07.</li> <li>Inclusion of Leader of Opposition: Yes, LoP included</li> <li>Inclusion of independent members and independent selection panel: Three "non- political" members included, no independent selection panel</li> <li>Binding Recommendations: Not stated that recommendations are binding</li> </ol>	<ul> <li>Notification No. POL- 9/SF/20/2000 dated 30.03.07 issued.</li> <li>1) Shortlisting by the Union Public Service Commission: Yes, included</li> <li>2) Tenure: Two-year tenure assured, irrespective of superannuation</li> <li>3) Grounds for dismissal: As per the Court's directive, includes consultation with the SSC.</li> </ul>	<ul> <li>Notification No. POL-9/SF/20/2000 dated 30.03.07 issued.</li> <li>1) Minimum Tenure: Two year tenure provided</li> <li>2) Grounds for removal: As per the Court's directive</li> </ul>	1) <b>Provision for in:</b> Notification No. POL-9/SF/20/2000 dated 30.03.07 issued Though the notification states separation is to be effected "within the available budgetary and manpower resources".	Constituted vide Order No. PHQ(CON-II)1/2006 dated 17.01.07 1) <u>Composition:</u> Headed by Addl. DGP and four senior officers. 2) <u>Mandate</u> : Extends only to postings and transfers of ASIs and SIs. Not compliant. 3) <u>Appeal Forum:</u> No mention even for the ranks stipulated. <i>The PEB can only</i> <i>make recommendations</i> <i>and submit them to the</i> <i>DGP</i> . 4) No mention of power to review the functioning of police.	<ol> <li>Established PCA at State Level: Constituted, vide Notification No. POL- 9/SF/20/2000 dated 30.03.07</li> <li>Established PCA at District Level: No known orders issued</li> <li>Chairpersons : As per the Court's directive</li> <li>Independent Members: Five independent members included at</li> </ol>	No information available

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
5) <u>Annual Report</u> : No mention					<ul> <li>state PCA, to be shortlisted by state Public Service Commission</li> <li>5) Binding Recommenda tions: No mention</li> <li>6) Independent Investigators: No mention</li> </ul>	
ODISHA		-	-			
Establishment of State Security Commission: Not constituted. No notification issued	Notification No. PDA- II- 175/06(Pt.II)18407/D& A issued on 06.04.07: 1) <u>Shortlisting by</u> <u>the Union Public</u> <u>Service</u> <u>Commission:</u> No role for UPSC in empanelment of officers.	Notification No. PDA-II- 175/06(Pt.II)18407/ D&A dated 06.04.07 issued. 1) <u>Minimum</u> <u>Tenure</u> : States officers will "normally" have a two- year tenure.	Provision for in: Notification No. PDA-II- 175/06(pt-II)-I18415/D&A dated 06.04.07. Separation to be done in two major cities - Bhubaneswar and Cuttack. No details or practical measures on how to effect the separation provided	Created vide two notifications dated 06.04.07 (No.PDA-II- 175/06(pt.II0 18407/D&A) and 29.05.07 (No. PDA- II- 107/2007/27882/D&A ). The second notification sets up PEBs at the Range and district levels	<ol> <li>Established PCA at State Level: Vide Notification No. 18422/D&amp;A dated 06.04.07.</li> <li>The state Lokpal is given the</li> </ol>	The Odisha Police Bill 2013 was first introduced in the Assembly in December 2013, but did not move further. More

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
	<ul> <li>2) <u>Tenure</u>: Minimum tenure of two years for DGP will be: "as far as possible" and subject to superannuation.</li> <li>3) <u>Grounds for dismissal:</u> DGP can be relieved of his responsibility, among other contingencies, upon his being found "incapable of discharging his duties". This is liable to be misused. No mention of requirement to consult SSC</li> </ul>	2) Grounds for removal: As per the Court's directive, with some additions that are reasonable.		<ul> <li>also. In fact, the range and district level PEBs seem to be constituted as interim measures.</li> <li>Below CHRI summarises compliance only for the state-level PEB constituted.</li> <li>1) <u>Composition:</u> Made up of DGP and four senior officers.</li> <li>2) <u>Mandate</u></li> <li>a. DySP and below: Yes, included</li> <li>b. SP and above: Not included in mandate</li> <li>3) <u>Appeal Forum</u>: Not empowered to act as a forum of appeal.</li> </ul>	<ul> <li>function of the state PCA, which will deal with complaints under the Orissa Lokpal and Lokayuktas Act, 1995 (vide Notification No. 22123/D&amp;A, dated 01.05.2008).</li> <li>Established <u>PCA at</u> <u>District</u> Level: N/A</li> <li>Independent <u>Members</u>: N/A</li> <li>Binding <u>Recommenda</u> tions: Recommenda</li> </ul>	recently, the Odisha Police Bill 2015 was re- introduced in the Assembly on 16 February 2015, but did not progress further. Then, on 27 August 2015, the Police Bill was tabled again and passed by the Assembly in its monsoon session. This was contested as the Bill (along with others) was passed in the absence of

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
				<ul> <li>4) No mention of power to review the functioning of police.</li> </ul>	<ul> <li>tions of the Authority</li> <li>will be dealt</li> <li>with in accordance</li> <li>with the procedure</li> <li>laid down</li> <li>under the</li> <li>Orissa Lokpal</li> <li>and</li> <li>Lokayuktas</li> <li>Act, 1995.</li> </ul> 5) Independent Investigator: N/A Vesting the functions of the PCA in the state Lokpal amounts to non- compliance.	legislators of the Opposition parties, including the Leader of the Opposition. In November 2015, the Governor of Odisha declined to sign the Bill and returned it to the Assembly for reconsideration.

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
TELANGANA						
Andhra Pradesh order applies. No order post bifurcation issued.	Under the Telangana Police (Selection and Appointment of Director General of Police (Head of Police Force)) Act, 2018, the DGP is to be selected by the state government, instead of by the UPSC as required by the Supreme Court, from among IPS officers in the rank of DG. This is not in conformity with the directives.	No order post bifurcation issued.	No order post bifurcation issued.	Andhra Pradesh order applies. No order post bifurcation issued.	Andhra Pradesh order applies. No order post bifurcation issued.	
UTTAR PRADESH	1	1	1	1		1
1) Establishment of State Security Commission: Constituted, vide GO's dated 02.12.10 (No. 2791/6-pu-10- 2010-27(45)/2006, and reorganized by	Office Memorandum No. 2442/6-PS-2-10- 522(17)/2008 dated 02.12.10 issued. 1) <u>Shortlisting by</u> <u>the Union Public</u> <u>Service</u> <u>Commission:</u> No	Office Memorandum No. 2288DG/6-PS-2-10- 522(101)/2010 dated 26.12.2010 issued. 1) <u>Minimum</u> <u>Tenure</u> : Two year tenure	Provision for in: No Orders issued On 07.09.2007, the Home Department sent a letter to the DGP stating that in the initial phase, the separation of crime investigation from law	Constituted at various levels through several Orders: No. 616/6-P- 10-2008 dated 12.03.08, No. 550/06- P-10-27(45)/06 dated 08.04.2010, and No.	Not established by the state government on the grounds that PCAs will result in "multiplicity of forums creating confusion in the	No information available or accessed

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
<ul> <li>G.Os. dated</li> <li>17.02.11 and</li> <li>26.07.13 to includ</li> <li>a retired HC Judg</li> <li>one Cabinet</li> <li>Minister, Principa</li> <li>Secretary (Home)</li> <li>and Principal</li> <li>Secretary (Law)</li> <li>also.</li> <li>2) Inclusion of Lead</li> <li>of Opposition: Yes</li> <li>LoP included</li> <li>3) Inclusion of</li> <li>independent</li> <li>members and</li> <li>independent</li> <li>selection panel:</li> <li>Five independent</li> </ul>	e, Committee comprising Chief Secretary, Principal Secretary (Home) and Principal Secretary to CM. Non-compliant. 2) <u>Tenure</u> : Two year tenure "as far as possible" including superannuation subject to the rules and conditions made under the AISA, 1951.	<ul> <li>provided.</li> <li>2) Grounds for removal: Addition of "in any special circumstance necessary in public interest" with no caveats, can be subjectively interpreted.</li> <li>A separate OM issued in December 2010 lays down two year tenure for DySPs and Circle Officers.</li> </ul>	and order shall be implemented in "Inspector-level" (kotwalies) police stations. The DG was asked to identify SIs in these police stations to be given only investigative work. But no additional posts created. In an affidavit dated December 2012, state government stated that they will take about three years to recruit additional staff. Govt. said there is lack of manpower and infrastructure	<ul> <li>2881/6-pu-2010 dated 26.12.10</li> <li>1) <u>Composition:</u> There is a state- level Board, and Range and District level Boards. They are all made up only of police personnel.</li> <li>2) <u>Mandate</u></li> <li>a. DySP and below: The first Order (2008) provides for the constitution of four different PEBs, one each to deal with the</li> </ul>	minds of public" and "may jeopardize the functioning of the police system."	
<ul> <li>no independent selection panel</li> <li>4) Binding Recommendation No mention</li> <li>5) Annual Report:</li> </ul>	<ul> <li>3) <u>Grounds for</u> <u>dismissal:</u> Addition of "in the public interest" with no caveats, which could be subjectively</li> </ul>			transfers of: i. ASPs, ii. DySPs iii. Inspectors iv. SIs and		

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
Annual report to be tabled in state Assembly.	interpreted. Requirement to consult SSC included.			belowThe second Ordersets up PEBs to dealwith transfers at theintra-range andintra-District levels,of officers of andbelow the rank ofInspector. Decisionson transfers ofofficers posted / tobe posted as officersin charge of PoliceStations requireconsultation withdistrict magistrates.All of these PEBs arelimited to transfersonly. The orders do notuse the language of thedirective, there is noindication that thePEB decisions arebinding.While UP has set upthese PEBs, the statecontends that the		

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
				direction regarding constitution of PEB in the matter of transfers, postings, promotions and other service matters of officers of DySP and below is in derogation of Service Rules and creates "overlapping jurisdiction".		
				b. SP and above: The 2010 GO (dated 26.12.10) constitutes a state level PEB to "recommend" transfers and postings of officers of and above the rank of Additional SP. <i>No mention that</i>		
				the state government may interfere with PEB decisions only in		

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
				<ul> <li>exceptional cases and after recording its reasons for doing.</li> <li>3) <u>Appeal Forum</u>: PEBs <u>not</u> authorized to function as appeal forums.</li> <li>4) No mention of reviewing the functioning of police.</li> </ul>		
WEST BENGAL1)Establishment of State Security Commission: A Government Notification No.2161-PL/PE-16S- 36/05 dated 02.06.2010 issued notifying the constitution of the West Bengal State Security	Government Notification No. 381 PS dated 30.03.2007 issued. 1) <u>Shortlisting by</u> <u>the Union Public</u> <u>Service</u> <u>Commission:</u> No role of UPSC to shortlist. 2) <u>Tenure</u> : Two-year tenure provided,	Government Notification No. 382 PS dated 30.03.2007 issued. 1) <u>Minimum</u> <u>Tenure</u> : Two year tenure provided 2) <u>Grounds for</u> <u>removal</u> : Some vague and	Provision for in: In affidavit to Court (dated 19.11.2008), state government said a separation between the Law and Order Police and Investigating Police has been implemented at 10 police stations in Kolkata. However, the government only earmarked Sub-	<ul> <li>PEBs set up for West</li> <li>Bengal Police (Order</li> <li>No.383-PS dated</li> <li>30.03.2007) and for</li> <li>Kolkata Police</li> <li>(Notification</li> <li>(No.1549-P.S. dated</li> <li>14.11.2009)</li> <li>separately.</li> <li>1) <u>Composition:</u> Made up of</li> </ul>	1) Established PCA at State Level: The Government of West Bengal, vide its Notification No.2162- PL/PE-16S- 36/05 dated 02.06.2010	A Police Bill was drafted in 2007 but was not tabled. No further information on the status of any new police legislation.

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
<ul> <li>Commission, with one year as its term of appointment.</li> <li>Its composition does not follow any of the three models advised by the Supreme Court. For instance, the SSC is to be headed by the Health Minister, not by the Chief or Home Minister.</li> <li>Inclusion of Leader of Opposition: Yes, LoP included</li> <li>Inclusion of independent members and independent selection panel: Two non-official members included (one a retired Army officer). No independent</li> </ul>	but subject to superannuation. 3) Grounds for removal: No information	subjective grounds included like "exhibiting palpable bias" and "misuse of powers"	Inspectors for the investigation wing and has stated these officers will not be deployed for law and order duties "in normal circumstances". No further details provided. Orders issued by police: Commissioner of Police, Kolkata (No.46 dated 15.02.2008), formed separate investigation wings in ten Police Stations under Kolkata Police Commissionerate. DGP of the state in Order No.05 dated 29.04.2010, formed separate investigation wings in 20 Urban Police Stations, in the "first phase". No further details known	<ul> <li>police personnel</li> <li>Mandate (Power to decide transfers, postings, promotions for DySP and below): Omits stipulation that that the State Government can only in exceptional cases interfere in the decision after recording its reasons for doing so.</li> <li>(Recommendatio ns regarding officers of SP and above: Omits the stipulation that the State Government</li> </ul>	<ul> <li>constituted a State Level</li> <li>Complaints Authority.</li> <li>Established PCA at</li> <li>District</li> <li>Level: No</li> <li>order</li> <li>regarding the</li> <li>constitution</li> <li>of the</li> <li>District-level</li> <li>Complaints</li> <li>Authorities</li> <li>has been</li> <li>issued so far.</li> <li>Chairperson:</li> <li>As per the</li> <li>notification,</li> <li>the</li> <li>Chairperson</li> <li>of the West</li> <li>Bengal</li> <li>Human</li> <li>Rights</li> <li>Commission</li> </ul>	

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
<ul> <li>selection panel.</li> <li><b>Binding Recommendations:</b> States SSC recommendations "shall ordinarily be binding". But state government can opt not to accept any recommendation and record its reasons in writing, and include in the SSC annual report. This is non- compliance. </li> <li><b>Annual Report:</b> Yes</li> </ul>				<ul> <li>must normally accept PEB recommendation , for the Kolkata Police PEB (this would be with reference to ACP and above).</li> <li><b>Appeal Forum:</b> PEBs at both levels are not authorized to function as forums of appeal on representations from police officers on service matters other than transfers / postings, including on being subjected to illegal or irregular orders.</li> <li><b>4</b>) No mention of</li> </ul>	<ul> <li>is made the Chairperson of the SPCA.</li> <li>4) Independent <u>Members</u>: The composition of the Authority [as per the order dated 16.11.15] does not conform to the Supreme Court directive. The Authority is a five-member body with three serving officials (Home Secretary, DGP West Bengal and Commissione r of Police,</li> </ul>	

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
				power to review the functioning of police	<ul> <li>Kolkata). The only non-official included as a Member is a retired DGP.</li> <li>5) Binding Recommenda tions: No mention</li> <li>6) Independent Investigator: No mention of any independent investigators.</li> <li>Also, The term of the Authority, as per the Notification, is only one year. As is with the SSC</li> </ul>	

State Security Commission (Directive 1) UNION TERRITOR	Selection & Tenure of DGP (Directive 2) IES	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
	rritory of Delhi (NCT 1) Shortlisting by		<b>Provision for in</b> : As per a	4 4 2007	0	
<ol> <li>Establishment of State Security Commission: MHA has constituted one SSC for the National Capital Territory of Delhi, and one for all other UTs combined via order dated 10.01.2011 (No.14040/127/2010 -UTP). The Delhi SSC is headed by its Administrator and includes the Chief Minister as member and Commissioner of Police as members.</li> <li>Inclusion of Leader of Opposition: Leader of Opposition</li> </ol>	<ol> <li>Shortisting by the Union Public Service</li> <li><u>Commission</u>: In the affidavit filed by the UOI on 12.02.2007, paragraph (xili), the Union Govt. is not in favor of involving UPSC in preparing the panel of officers for selection of DGP.</li> <li><u>Tenure</u>: Annexure 3 to the affidavit [filed by the UOI on 12.02.2007] reflects that in the UTs [except Delhi] there is no post of DGP, and the Police Chiefs have a tenure of two years or even</li> </ol>	<ol> <li>Minimum Tenure: Via a letter dated 12.02.07 addressed to all Chief Secretaries or Administrators of all Union Territories-The Union Govt. agrees that senior level police functionaries should have a minimum tenure of two years but only "as far as possible".</li> <li>Grounds for removal: No direction, notification or</li> </ol>	<b>Provision for In</b> : As per a status report released by the MHA, the separation has to start in towns/urban areas having population of 10 lakh or more. Only Delhi qualified under this criterion and it has been implemented in Delhi and separate IO is appointed. The draft Delhi Police Bill provides for creation of Crime Investigation Units in all Police Stations for investigation of economic and heinous crimes.	As per the 2007 affidavit [Paragraph (xv)] Boards have been set up in all the UTs "as per availability of officers in a particular UT". 1) <u>Composition</u> : The composition varies for all the Union Territories owing to the divergent police/ administrative hierarchies. 2) <u>Mandate</u> (Transfers of officers of and below DSP): No direction, notification or order lays down	Constituted via notification dated 29.01.2018 (No.28/1/2017/HP -I/Estt/64370644 by the Government of the National Capital Territory of Delhi: 1) <u>Established at the city</u> <u>level</u> : The notification establishes one PCA for the capital city. 2) <u>District</u> <u>PCAs:</u> Not constituted. 3) <u>Chairperson:</u> The PCA is headed by a	The Delhi Police Act, 1978, governs Delhi. The Ministry of Home Affairs drafted a Bill in 2010 for Delhi, but it has not moved since being drafted. In 2011, internal consultations with the police were held on a new police law, resulting in another

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
<ul> <li>included.</li> <li>3) Inclusion of independent members and independent selection panel: 5 independent members selected by the Administrator from among a panel prepared by a Search Committee, constituted for the purpose by the Administrator. Details of the Committee not provided.</li> <li>Binding <u>Recommendations</u>: No mention</li> <li>Annual Report: No mention</li> </ul>	<ul> <li>more subject to superannuation or transfer in public interest. In paragraph (xii) of the affidavit, the Govt. also does not favor a fixed tenure and is opposed to giving that irrespective of superannuation on the ground that it would have legal and administrative repercussions.</li> <li>Grounds for dismissal: No direction, notification or order lays down the grounds of dismissal</li> </ul>	order lays down grounds for removal.		<ul> <li>the mandates of the PEB</li> <li><u>Recommendatio</u></li> <li><u>ns of and above</u></li> <li><u>SP</u>: No direction, notification or order lays down the binding nature of the PEB's recommendation s.</li> <li><b>Appeal forum</b>: Govt. does not favour Board being given appellate functions as this would dilute the functional control and authority of the Police Chief and other supervisory officers and also require</li> </ul>	<ul> <li>retired High Court Judge, selected by the Lt. Governor from a panel of names proposed by the Chief Justice, Delhi High Court.</li> <li><b>Independent</b> <u>Members</u>: the PCA includes three members selected by the Lt. Governor from a panel of names prepared by the Chief Secretary, Delhi, after consultation with the Lok Ayukta and</li> </ul>	draft. Nothing has been tabled to date.

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
				extensive amendments in the disciplinary rules .[Paragraph (xvi) of the 2007 affidavit]	<ul> <li>Chairperson, Public Grievances Commission.</li> <li>Binding recommendat ions: PCA recommendat ions are made ordinarily binding but the notification allows the government to disagree with the findings of the Authority for reasons to be recorded in writing.</li> <li>Independent investigators: No mention.</li> </ul>	

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
OTHER UNION TE	1		1) Provision for in: As			
<ol> <li>Establishment of State Security Commission: MHA has constituted one SSC for the National Capital Territory of Delhi, and one for all other UTs combined under order dated 10.01.2011 (No.14040/127/2010 -UTP). As per another order dated 16/01/2013 (No.14040/127/2010 -UTP), the Union Home Secretary is to head the Commission for the other UTs.</li> <li>Inclusion of Leader of Opposition: NA. Apart from</li> </ol>	<ol> <li>Shortlisting by the Union Public Service</li> <li>Commission: In the affidavit filed by the UOI on 12.02.2007, paragraph (xiIi), the Union Govt. is not in favor of involving UPSC in preparing the panel of officers for selection of DGP.</li> <li>Tenure: Annexure 3 to the affidavit [filed by the UOI on 12.02.2007] reflects that in the UTs [except Delhi] there is no post of DGP, and the Police Chiefs have a tenure of two years or even</li> </ol>	<ol> <li>Minimum <u>Tenure</u>: Via a letter dated 12.02.07 addressed to all Chief Secretaries or Administrators of all Union Territories-The Union Govt. agrees that senior level police functionaries should have a minimum tenure of two years but only "as far as possible".</li> <li><u>Grounds for</u> <u>removal</u>: No direction, notification or</li> </ol>	<ol> <li>Provision for in: As per a status report, released by the MHA- the separation has to start in towns/urban areas having population of 10 lakh or more. Only Delhi qualified under this criterion and it has been implemented in Delhi and separate IO is appointed. The draft Delhi Police Bill provides for creation of Crime Investigation Units in all Police Stations for investigation of economic and heinous crimes.</li> <li>However, in major Police Stations of UT of Puducherry, there</li> </ol>	As per the 2007 affidavit [Paragraph (xv)] Boards have been set up in all the UTs "as per availability of officers in a particular UT". 4) <u>Composition</u> : The composition varies for all the Union Territories owing to the divergent police/ administrative hierarchies. 5) <u>Mandate</u> (Transfers of officers of and below DSP): No direction, notification or order lays down the mandates of	<ol> <li>Established PCA at State Level: Notification No.14040/45/2 009-UTP dated – March 2010) provides for the constitution of Police Complaints Authorities (PCAs) for Delhi and all the Union Territories.</li> <li>Established PCA at districts:</li> <li>Paragraph [xix] of the 2007 affidavit states that due to the very small</li> </ol>	Police Act Drafting Committee headed by Soli Sorabjee had drafted Model Police Act in 2006. In 2013, a Committee was formed to redraft the 2006 Model Police Act. It finalized its draft in 2014. It is with the MHA as far as known in the public domain.

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
<ul> <li>Puducherry, no other UT has a legislature.</li> <li><b>Inclusion of</b> independent members and independent selection panel: Includes 5 independent members to be nominated by the central government as per the 2013 notification. No selection panel included.</li> <li><b>Binding</b> <u>Recommendations</u>: No mention</li> <li>Annual Report: No mention</li> </ul>	<ul> <li>more subject to superannuation or transfer in public interest. In paragraph (xii) of the affidavit, the Govt. also does not favor a fixed tenure and is opposed to giving that irrespective of superannuation on the ground that it would have legal and administrative repercussions.</li> <li>Grounds for <u>dismissal:</u> No direction, notification or order lays down the grounds of dismissal.</li> </ul>	order lays down the grounds of removal.	is already a separation of law and order from investigation. An enabling provision has been made in the Punjab Police Act, 2007 as extended to Chandigarh, regarding creation of Crime Investigation Units in police stations	<ul> <li>the PEB</li> <li><u>Recommendatio</u> ns of and above <u>SP</u>: No direction, notification or order lays down the binding nature of the PEB's recommendation s.</li> <li><b>Appeal forum</b>: Govt. does not favour Board being given appellate functions as this would dilute the functional control and authority of the Police Chief and other supervisory officers and also require extensive</li> </ul>	size and scale of some UTs, a two tier complaint authority will not be feasible. 3. <u>Chairperson</u> As per the MHA notification, the PCA for Daman & Diu, Dadra & Nagar Haveli and Lakshadweep will be a one- member body, made up of either a retired District judge or retired Civil Service Officer of the rank of Additional Secretary; a person with	

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
				<ul> <li>amendments in the disciplinary rules .[Paragraph (xvi) of the 2007 affidavit]</li> <li>7) <u>Andaman and Nicobar Police Establishment Board has the power to review the functioning of the police.</u></li> </ul>	ten years of experience from civil society; or a retired officer with experience in public administratio n. The PCA for Puducherry, A&N Islands and Chandigarh includes a Chairperson and two members. The Chairperson can be a retired High Court/District Court Judge or retired Civil Service Officer of the rank of	

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
					Secretary. The Chairperson and Members are appointed by the respective Administrator for Puducherry, A&N Islands and Chandigarh, and by the UT administration in consultation with the central government for D&N Haveli, D&D and Lakshadweep 4. <u>Independent</u> <u>Members:</u> Covered in Point 3. A 2010 notification issued by the Home Department, Chandigarh Administration	

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					establishes the	
					PCA. One	
					independent	
					member included,	
					no selection	
					process or criteria.	
					Recommendation	
					s are not binding	
					as Administration	
					can disagree. The	
					provisions	
					relating to these	
					Authorities are at	
					total variance	
					from the Supreme	
					Court directive.	
					Appointment of	
					second Chair of	
					Chandigarh	
					Police Complaints	
					Authority	
					challenged in	
					Punjab &	
					Haryana High	
					Court in early	
					2014; same	
					petition also	
					challenges 2010	

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
					<ul> <li>MHA notification.</li> <li><b>Binding</b> <ul> <li><b>Recommenda</b> <ul></ul></li></ul></li></ul>	

State Security	Selection & Tenure of	Tenure of other	Separation of	Police	Police	Status of
Commission	DGP	Officers	Investigation from law	Establishment	Complaints	police
(Directive 1)	(Directive 2)	(Directive 3)	ℴ	Board	Authorities	legislation
			(Directive 4)	Directive 5)	(Directive 6)	

# Jammu and Kashmir, and Ladakh

(Following the enactment of the Jammu and Kashmir Reorganisation Act, 2019, that led to the bifurcation and conversion of the state of Jammu and Kashmir into two separate Union Territories of Jammu and Kashmir and Ladakh, the Government of India is yet to issue orders on the implementation of the Supreme Court directives. The information below relates to status of compliance in the erstwhile state of Jammu and Kashmir).

Not complied. State Govt. has moved application before the Supreme Court for suspending the implementation of this direction. As per the affidavit filed in April 2007, the Jammu & Kashmir Government has asked to be exempted from implementing this directive based on the specific security situation in the State. It has said that establishing a body such as the SSC would	No orders issued. The Jammu and Kashmir Government contends to be already in compliance with the directive as DGP already has more than two years of service. However, in contrary to the mandatory empanelment by the UPSC, the DGP in the state of Jammu and Kashmir is empaneled by the Central Government. Also, the third parameter of selection and termination criterion, is not mentioned in	Already in pursuance of orders dated 01.07.1978, 16.06.1998 and 24.01.1991 the tenure of IGP and other officers is 2 years. Orders are silent on the objective criteria for termination of tenure before the stipulated period.	While the State Government has moved an application before the Supreme Court for suspending the implementation of the direction, it has submitted on affidavit to Court that separate crime detection cells have been established in all police stations within municipal limits of Srinagar & Jammu only.	<ul> <li>Created, vide order dated 6.02.07 first.</li> <li>Another order issued on 19.04.2017 in supersession of all previous orders</li> <li>1) Composition: Chaired by the DGP and 9 other senior police officers.</li> <li>2) Mandate (Power to decide transfers, postings, promotions for DySP and below): Can decide all</li> </ul>	Not complied. State Govt. has moved application before the Supreme Court for suspending the implementation of this directive, based on the specific security situation in the state. The government alleges that creating Police Complaints Authorities would give a forum for	Jammu and Kashmir Draft Police Bill 2013 drafted and made public on 15 February 2013. Public was given a two week deadline to give feedback, this was extended. After this, there has been no further
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State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
destabilize the current system of coordination and control between the Army, the Central Para- military Forces and local police, headed by the Chief Minister.	the affidavits filed by the state.			<ul> <li>transfers, postings, promotions and other service related matters of police (including SDRF) of and below the rank of DySP. Silent on if and how State Govt. may interfere with Board's decisions.</li> <li>(Recommendatio ns regarding officers above SP): No information on PEB power to recommend for SP and above.</li> <li><b>Appeal Forum:</b> Order states can function as an appeal forum,</li> </ul>	insurgency 'elements' to lodge false complaints against the police to demoralize the police. Further, they claim there are already sufficient oversights mechanisms in the state, such as the SHRC, Vigilance Commission and departmental superiors.	progress.

State Security Commission (Directive 1)	Selection & Tenure of DGP (Directive 2)	Tenure of other Officers (Directive 3)	Separation of Investigation from law ℴ (Directive 4)	Police Establishment Board Directive 5)	Police Complaints Authorities (Directive 6)	Status of police legislation
				<ul><li>but does not provide sufficient detail.</li><li>4) No mention of power to review the functioning of police.</li></ul>		